1		STATE OF NEW HAMPSHIRE
2		PUBLIC UTILITIES COMMISSION
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4	21 South Fru:	24 - 9:01 a.m. it Street
5	Suite 10 Concord, NH	
6		
7	RE:	DE 22-060
8		Consideration of Changes to the Current
9		Net Metering Tariff Structure, Including Compensation of Customer-Generators.
10		(Prehearing conference)
11	PRESENT:	Chairman Daniel C. Goldner, <i>Presiding</i> Commissioner Pradip K. Chattopadhyay
12		Commissioner Carleton B. Simpson
13		Ben Martin-McDonough, Esq./PUC Legal Advisor
14		Doreen Borden, Clerk
15 16	APPEARANCES:	Hampshire d/b/a Eversource Energy:
17		Jessica A. Chiavara, Esq.
18		Reptg. Liberty Utilities (Granite State Electric) Corp. d/b/a Liberty Utilities:
19		Michael J. Sheehan, Esq.
20		Reptg. Unitil Energy Systems, Inc.: Patrick H. Taylor, Esq.
21		
22		
23	Court Repo	orter: Steven E. Patnaude, LCR No. 52
24		

1		
2	APPEARANCES:	(Continued)
3		Reptg. Community Power Coalition of New Hampshire:
4		Clifton Below Deana Dennis
5		Reptg. Clean Energy New Hampshire:
6		Christopher Skoglund Sam Evans Brown
7		Reptg. Standard Power of America:
8		Robert Hayden
9		Reptg. the Conservation Law Foundation: Nicholas Krakoff, Esq.
10 11		Reptg. Residential Ratepayers:
12		Donald M. Kreis, Esq., Consumer Advocate Office of Consumer Advocate
13		Reptg. New Hampshire Dept. of Energy: Paul B. Dexter, Esq.
1 4		Alexandra K. Ladwig, Esq. (Regulatory Support Division)
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PROCEEDING

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CHAIRMAN GOLDNER: Okay. Good morning.

I'm Commissioner Goldner. I'm joined today by

Commissioner Simpson and Commissioner

Chattopadhyay.

We're here today for a prehearing conference in Docket Number DE 22-060, pursuant to the Notice of Adjudicative Proceeding issued on September 20th, 2022. The Commission convened this docket to consider whether any changes to the net metering tariff are warranted, in response to the DOE's Value of Distributed Energy Resources Study, or VDER, which the Department filed on October 31st, 2022, and which it has supplemented twice since.

The purpose of this docket is consistent with Order Number 26,029, in Docket Number 16-576, in which the Commission last approved changes to the net metering tariff, and stated it would consider revising the tariff after receiving the VDER Study, and RSA 362-A:9, VIII, which directed the Commission to open an adjudicative docket to consider changes to the net metering tariff after the DOE completed the

VDER Study.

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At the outset, I would like to outline the Commission's understanding of the scope of this proceeding. As the Commission understands, there are currently three categories of net metering participants: Installations under 100 kilowatts; installations between 100 kilowatts and 1 megawatt; and installations greater than 1 megawatt.

With respect to the first two categories, there are currently tariffs in place, and the question before the Commission is whether to make any changes to those existing tariffs. With respect to installations greater than 1 megawatt, there are currently no tariffs in place, and the Commission is tasked with implementing a new tariff.

I would appreciate it if the parties could, in their opening remarks, comment on whether this understanding comports with their own.

Prior to taking appearances and opening statements, I want to briefly review the procedural history of this docket and the reason

the Commission has scheduled this prehearing conference.

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The Commission received testimony from the parties in December 2023, and rebuttal testimony in January 2024. Pursuant to the then operative procedural schedule, there was a hearing scheduled for March 12th, 2024. However, on February 29th, 2004, the parties to this docket filed a letter requesting the Commission (1) cancel the March hearing to allow more time for the parties to reach a settlement; and (2) schedule a three-day hearing to review the parties' then pending settlement.

In response, the Commission scheduled this prehearing conference to gain a better understanding of what the parties intend to ask the Commission to approve, the information they intend to present, and how the parties intend to present that information.

The Commission has reviewed the DOE's VDER Study and the parties' testimony with recommendations as to how the Commission should proceed. However, the Commission notes that it has an independent obligation to ensure that all

rates charged are just and reasonable. To that end, the Commission would like to highlight certain data points it would like the parties to consider when preparing testimony for the hearings in this docket. The Commission will do so after taking appearances and listening to the parties' opening statements.

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Finally, the Commission acknowledges
that the parties submitted a letter referencing
numerous dates on which they're available to hold
hearings. However, prior to scheduling hearings,
the Commission wants to get a better
understanding of the scope of the parties'
requests and evidence, and thus the Commission
does not address that letter just yet. In
addition, given the Commission's calendar,
hearings are likely to be in late July or early
August.

Okay. Let's take appearances, starting with the New Hampshire Department of Energy.

MR. DEXTER: Good morning, Mr. Chairman, Commissioners. Paul Dexter and Alexandra Ladwig, appearing on behalf of the Department of Energy.

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1
                   CHAIRMAN GOLDNER: Thank you.
 2.
         Eversource?
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                   MS. CHIAVARA: Good morning,
 4
         Commission. Jessica Chiavara, on behalf of
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         Public Service Company of New Hampshire, doing
 6
         business as Eversource Energy.
 7
                   CHAIRMAN GOLDNER: Very good. Liberty?
 8
                   MR. SHEEHAN: Good morning,
 9
         Commissioners. Mike Sheehan, for Liberty
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         Utilities (Granite State Electric) Corp.
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                   CHAIRMAN GOLDNER: Thank you. Unitil
12
         Energy Systems?
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                   MR. TAYLOR: Good morning,
14
         Commissioners. Patrick Taylor, on behalf of
15
         Unitil Energy Systems, Inc.
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                   CHAIRMAN GOLDNER: Thank you.
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         Office of the Consumer Advocate?
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                   MR. KREIS: Good morning. I'm Donald
19
         Kreis, the Consumer Advocate, here on behalf of
20
         residential utility customers.
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                   CHAIRMAN GOLDNER: Thank you. Clean
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         Energy New Hampshire?
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                   MR. SKOGLUND: Good morning,
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         Commissioners. Chris Skoglund and Sam Evans
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1
         Brown, on behalf of Clean Energy New Hampshire.
                    CHAIRMAN GOLDNER: The Colonial Power
 2.
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         Group?
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                    [No verbal response.]
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                    CHAIRMAN GOLDNER: The Community Power
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         Coalition of New Hampshire?
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                    MR. BELOW: Good morning,
         Commissioners. Clifton Below and Deana Dennis,
 8
         on behalf of Community Power Coalition.
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10
                    CHAIRMAN GOLDNER: Thank you.
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         Conservation Law Foundation?
                    MR. KRAKOFF: Good morning,
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         Commissioners. I'm Nick Krakoff, on behalf of
1.3
         the Conservation Law Foundation.
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                    CHAIRMAN GOLDNER: The Consumer Energy
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         Alliance?
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                    [No verbal response.]
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                    CHAIRMAN GOLDNER: Granite State
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         Hydropower Association?
20
                    MS. MINEAU: Good morning,
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         Commissioners. I'm Madeleine Mineau, on behalf
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         of Granite State Hydropower Association.
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                    CHAIRMAN GOLDNER: Thank you.
                                                    IBEW
24
         Local 490?
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1
                    [No verbal response.]
 2
                    CHAIRMAN GOLDNER: Standard Power of
 3
         America?
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                    MR. HAYDEN: Good morning. Bob Hayden.
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                    CHAIRMAN GOLDNER: Thank you. Walmart,
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         Incorporated?
 7
                    [No verbal response.]
                    CHAIRMAN GOLDNER: Okay. And did I
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 9
         miss anyone?
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                    [No indication given.]
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                    CHAIRMAN GOLDNER: Okay. Seeing none.
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         Okay.
               Thank you.
                    Before moving to opening statements,
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         are there any other matters for the Commission to
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15
         address today?
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                    [No verbal response.]
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                    CHAIRMAN GOLDNER: Okay. Again, seeing
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         none.
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                    Let's move to opening statements,
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         beginning with the New Hampshire Department of
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         Energy.
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                    MR. DEXTER: Thank you, Mr. Chairman.
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                    The last communications to the
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         Commission indicated that a settlement was in the
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making, and that was communicated by the utilities. Since that communication, the Department of Energy came to the conclusion that it wouldn't be joining the settlement that was being worked on, and, therefore, we stopped attending the settlement conferences. We've been updated by the utilities as to where those stand now.

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But, if it please the Commission, I would recommend that the utilities go first this morning, as far as where this case is. And, then, the Department would be happy to offer where it believes it will fit into the hearings.

I think that would make for a more logical presentation this morning.

CHAIRMAN GOLDNER: Okay. And is the Department comfortable sharing where it disagrees with the utilities' current position?

MR. DEXTER: No, because we haven't seen the settlement document yet. That's kind of one of the reasons that I recommended that they describe where they are first. We have an idea what the settlement might look like, based on where we were — where we were when we stopped

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1
         attending the talks.
                                But we have not been
 2.
         presented with a term sheet or a settlement
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         document yet.
 4
                    CHAIRMAN GOLDNER: I see. Okay.
 5
         Attorney Chiavara, would you be comfortable going
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         first?
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                   MS. CHIAVARA: Actually, Attorney
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         Sheehan is going to be speaking for the group
 9
         today.
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                    CHAIRMAN GOLDNER:
                                       Okay.
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                    MR. SHEEHAN: Even though I'm hiding in
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         the back.
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                    Pretty much this whole room had a
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         conversation the other day about how to approach
15
         today's hearing. So, I will outline what I think
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         is a general agreement, as far as process goes.
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         And, of course, folks can chime in.
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                    All parties, but two, have reached a
19
         handshake agreement. There is no signed
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         document, we're working on that. All but the DOE
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         and the Community Power Coalition. So, assuming
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         that follows through, and that the handshake
23
         becomes a final, signed agreement, the process
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that we see is a hearing where day one would be

the Settling Parties present a panel of witnesses to support the settlement agreement. And, unlikely to finish day one, because likely DOE and Coalition would want to present their testimony. So, we kind of see a two-day hearing, day one with the settlement panel, day two with the two parties that did not join the settlement.

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Again, this is all subject to change.

But I think the parties are comfortable that

that's the most likely place we'll be in come a

hearing.

The next step there would be to file a settlement, to finish it and file it. So, it would be helpful to get a deadline for that to hold our feet to the fire to finish.

We had proposed hearing dates, the first being the middle of May, and I just heard the Chairman say "that won't happen". But I was thinking that there would be a separate date, some reasonable time before that first hearing date. And, if the May date is still held, maybe by the first of May or something like that, and that will be the target for the settlement. If the dates are later, the Commission can still set

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1
         a date for a settlement to help us wrap things
 2.
         up.
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                    So, I think that was really the gist of
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         what we talked about the other day, as far as
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         process.
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                    Now, on the merits, it's going to be
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         difficult to talk, because we haven't finished
         things, and there's been a lot of back-and-forth
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         and give-and-take. And, as Mr. Dexter said, it's
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         awkward or perhaps impermissible for us to
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         disclose where things stand or not. Other than,
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         again, there's a handshake among most of the
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         parties, and two have a couple points that they
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         can't sign on to.
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                    So, that's where we are.
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                    CHAIRMAN GOLDNER: Okay. Thank you.
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                    I don't know if that helped your
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         opening, Mr. Dexter, or not, but if you'd like to
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         go next.
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                    I think the utilities, that covers all
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         the utilities, correct?
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                    [Atty. Chiavara indicating in the
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                    affirmative. 1
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                    MR. TAYLOR: Yes.
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CHAIRMAN GOLDNER: Okay. Attorney Dexter.

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MR. DEXTER: Yes. And, so, what we would expect to do at the hearing, as Attorney Sheehan indicated, would be to present, on behalf of the Department of Energy, the testimony that we submitted back in December, and have our witnesses testify to the positions we took in that.

In addition to that, once we have gotten the settlement, we would expect that our witnesses at the hearing would indicate any areas of agreement that are contained in the settlement, and the areas of disagreement. So, it could be that, when the settlement comes out, that our panel presents its original testimony and finds that, you know, two-thirds of it is consistent with the settlement, in which case we would let the Department [sic] know that at the hearing.

So, I don't think we will have a lot of hearing time needed for the Department's witnesses. Our testimony was fairly short and fairly straightforward. Of course, I can't

predict cross-examination by any of the parties.

And, again, I don't know what the settlement

looks like, but my sense is that we wouldn't need

an awful lot of time to cross-examine whatever

witness panel the utilities and the Settling

Parties come up with. Again, I haven't seen the

document yet, but I think a couple of hours

allotted to the Department at the hearings when

they take place would be sufficient.

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Our secondary role in this process has been facilitating the presentation of the materials coming from Dunsky Associates. And that, as you indicated, has consisted of the Study that was filed back in October, as well as an addendum, as well as initial testimony and rebuttal testimony.

And we -- again, this isn't the

Department's testimony, but we have been acting
as facilitators. The scope of the Study was
decided on by a stakeholder group back in the
prior docket, and the scope was approved by the
Commission, but we have been acting as
facilitators for this information.

We have always expected that, when the

hearings took place, that the two witnesses from
Dunsky would appear before the Commission.

Mostly, we believe to ask questions from the
Bench, because the parties to the case have had
ample opportunity, through discovery and
technical sessions, to, you know, to question
Dunsky Associates. So, we would see it largely
as an opportunity for the Bench to ask questions.

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And we would be renewing our request that we made earlier this year that Dunsky be allowed to appear remotely, once that hearing date is set. I don't believe that request was acted on, because the hearings were rescheduled. But we will be renewing that request, because they work out of Toronto, and it would be more efficient for them to appear remotely.

That said, if we were to learn sometime prior to the hearing that neither the Commission, nor the utilities or the Settling Parties, have any questions for Dunsky, maybe we could go about handling their materials differently. But, as I said, our plan all along has been for them to appear. So that, if the Commission has questions about the study or their testimony, they could

ask it live.

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We are nearing the end of the budget that's been put aside in the contract, and we're actually going to have to extend the time, particularly if we go into July or August, I think, actually, even going into June, we were going to have to negotiate a time extension in their contract, which we will take care of. But there is time in the budget for them to attend a robust hearing, but we are drawing near to the end of the budget as far as that goes.

So, procedurally, I think that's where the Department stands in this case. As I said, substantively, we'll wait to comment on the settlement when it comes in.

As far as what the Commission laid out, in terms of the three groups of net metering customers, I believe that's accurate, and we don't have anything to add to that demarcation.

CHAIRMAN GOLDNER: Thank you. And the utilities also agree with those three categories that I highlighted in the opening?

[Atty. Sheehan indicating in the affirmative.]

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                    CHAIRMAN GOLDNER: Mr. Sheehan, if you
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         could go the record?
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                    MR. SHEEHAN: My understanding is
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         that's correct, yes.
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                    CHAIRMAN GOLDNER: Okay. Thank you.
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         Thank you.
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                    Okay. Yes, I would say, Mr. Dexter,
         and I think this prehearing conference, I hope
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         you find it to be constructive today, because the
         Commission I think has some questions that we'd
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         like to get out there in preparation for the
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         hearings. And it will hopefully give some scope
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         to what we're looking for and the amount of time
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         you may or may not need from Dunsky, so -- and I
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         know you have to go through the G&C process to
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         get additional dollars. And, so, hopefully, this
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         prehearing conference will be helpful in that
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         exercise.
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                    Okay. Great. I think that we can
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         continue with the opening statements, with the
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         Office of the Consumer Advocate.
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                    MR. KREIS: Thank you, Mr. Chairman.
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         And good morning again.
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                    On the merits, given the posture that
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we're in today, it's very difficult for me to say anything other than the OCA continues to support the positions it took in its prefiled direct testimony, and hopes that those positions are ultimately vindicated in this proceeding.

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I will say that we've been participating in the settlement negotiations, and they have been constructive and useful. And I would like to thank all the parties for their thoughtful participation.

I do feel queasy about the prospect of coming into the hearing room at some point with everybody, except the Department of Energy, making a set of recommendations to the Commission. Believe it or not, it gives the OCA no pleasure ever to disagree with the Department of Energy about anything. We vastly prefer to align our position with theirs, when it is feasible and possible for us to do so.

So, I'm tempted to suggest that the Commission appoint some kind of settlement judge, and try to browbeat all the parties into coming to a united and comprehensive settlement agreement, because that would be a better and

more orderly way of presenting things to you at hearing.

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Your question was "do we agree with the three different flavors of net metering customers that you laid out at the beginning of the hearing?" And the answer is that the OCA does agree with that.

And I think that's all I really have to say at this point.

CHAIRMAN GOLDNER: Okay. Because, in the end, I think, it's just a -- in the end, for the Commission, it's a question of what is the correct tariff for those three categories. And, so, there's a lot of effort, a lot of energy, a lot of ideas, and I know it's complicated to get to the answer. But, in the end, that's, I think, just why we're here, is those three categories, three tariffs, and then we move onto the next docket.

Okay. Great. Thank you, Attorney Kreis.

Let's move now to Clean Energy New Hampshire.

MR. SKOGLUND: Thank you, Chair

Goldner, and Commissioners.

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I think we would just generally agree with what we've heard today, in terms of the -- it's hard to talk about many of this stuff, given where we're at.

We would also agree with Consumer

Advocate Kreis, that the Commission is looking at
the three flavors of net energy metering.

And we look forward to participating in the dockets that come up.

CHAIRMAN GOLDNER: Okay. Thank you very much.

Let's move now to the Community Power Coalition of New Hampshire.

MR. BELOW: Thank you, Chairman Goldner.

The Coalition did actively participate in settlement discussions up until a couple of weeks ago, when it became apparent that we had some fundamental differences that we would expect to present at the hearing.

There may be aspects of the settlement that we can support, and, you know, we would do that at hearing.

We agree that there are these three current categories. I'm not sure any party has proposed any changes to that in their testimony.

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And we agree with your general description of the scope, and just note that there's a number of issues and questions that RSA 362-A:9 direct the Commission to consider in updating tariffs. And those are some of the things we addressed in our prefiled testimony.

So, in terms of time, because of the substantive nature of some of the disagreements, from our point of view, and just reflecting on what happened seven or eight years ago in the hearing on net metering, I would suggest that on the, you know, order of up to half a day for our testimony, cross-examination, redirect, would be appropriate to set aside, or plan on.

CHAIRMAN GOLDNER: All right. Thank you, Mr. Below.

Let's move now to the Conservation Law Foundation.

MR. KRAKOFF: Yes. Thank you Commissioners.

Yes, I largely agree with what most of

1 the parties have said. CLF has been engaged in 2. the settlement discussions, I think they have 3 been pretty productive so far, definitely 4 interested in the settlement. But, you know, 5 it's hard to say anything in particular about 6 that given where we are, and that there's no 7 draft of the agreement yet. With respect to the scope of this 8 9 document [sic], I agree that's the three 10 categories, the three tariffs. As well as what's 11 stated in the Order of Notice on the scope there, and that we should, you know, stick to what's 12 there, and not address issues outside of that 1.3 14 scope that might be raised by other parties. 15 And, then, yes, I think this matter is 16 ripe for a hearing. 17 Thank you. 18 CHAIRMAN GOLDNER: Thank you, Attorney 19

Krakoff.

Let's move now to Granite State Hydropower.

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MS. MINEAU: Thank you, Commissioner.

I just want to make one comment on your statement regarding the scope of this docket.

1 You stated that "there is currently no tariff for 2. the greater than 1 megawatt customer-generators." That's correct. I do just want to clarify, 3 4 though, that the enacting legislation did make 5 the same tariff that's currently available for 6 the 100 kilowatt to 1 megawatt 7 customer-generators available for the municipal 8 hosts. 9 We, GSHA, have many projects that have 10 been participating as municipal hosts under that 11 tariff for almost two years now. And it's our 12 understanding that this docket would set a tariff 1.3 for municipal hosts going forward, and that the 14 projects already participating under the existing tariff would remain at that tariff. 15 16 CHAIRMAN GOLDNER: Okay. Thank you. 17 And, then, finally, the Standard Power 18 of America. 19 MR. HAYDEN: Good morning. And thank 20 you. 2.1 Standard Power participates in all 2.2 three versions of net metering. So, we're in 23 agreement that those are what exist. 24 In addition, we have various

applications of each. So, we have a lot of history there.

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We are consistent with the general settlement agreement, and look forward to where we get. And Don's point about having a joint settlement is very strong. I hope we can get to that point.

CHAIRMAN GOLDNER: Okay. Just one final question, before I turn to Commissioner questions.

So, I guess the part where I'm confused, and I'll address my question to Attorney Sheehan, is in, as I said in the opening, we haven't received any testimony or any information at least that we -- at least that I've seen that indicates anything other than "continue with the current tariffs". So, it's sort of, can you give us any insight on what the dispute is? If there's -- if everyone -- the testimony we've seen all looks very similar. So, --

MR. SHEEHAN: I think there are a lot of -- there's certainly an agreement amongst all parties to continue with net metering. But there

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         has been a lot of tweaks here and there,
 2.
         grandfathering, how long should the
 3
         grandfathering be?
                    CHAIRMAN GOLDNER:
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                                       I see.
 5
                    MR. SHEEHAN: And, once you start going
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         down those important rabbit holes, there's a lot
 7
         of detail, a lot of opinions, and that's what
         we've been working through. So, --
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                    CHAIRMAN GOLDNER: Okay. That's
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         helpful. Okay. Thank you very much. Thank you.
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         That's very helpful.
                    Okay. Thank you very much for the
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         opening statements. I believe I covered
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         everyone.
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                    So, at this point, we'll turn to
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         Commissioner questions, beginning with
17
         Commissioner Simpson.
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                    CMSR. SIMPSON: Thank you, Mr.
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         Chairman.
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                    Just have one question, in follow-up to
2.1
         the suggestion that the Consumer Advocate made,
2.2
         with respect to the appointment of a adjudicator
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         for settlement purposes. This is novel, at least
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         in my experience. So, I was hoping you may
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enlighten us as to what you envisioned?

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 $$\operatorname{MR.}$$ KREIS: I was afraid you would ask me that.

I agree that it's novel. And, of course, you know that FERC does that all the time, to useful ends.

One of the -- I was around for the last net metering docket. And, in that docket, of course, there was no Department of Energy, there was only the PUC and there was its Staff. And the Director of the Commission's Electric Division at that time really did his best, I thought at the time, to try to sort of marshal everybody together.

Because the way that docket came together, as you, I'm sure, recall, is there were actually two rival settlement agreements, and it just didn't prove to be possible to bridge the gap between those two agreements. I've always regretted that, and thought that a more muscular effort to cause a settlement in that docket might have led to a single settlement agreement being presented to the Commission.

At the end of that docket, the

Commission essentially cut the baby in half and found a middle ground between the two settlements. And, since I like settlements, I thought it would have been better if the parties had been able to do that themselves. And I guess I have a somewhat similar reaction here.

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Is there a section in your procedural rules that I can cite to that says "Yes, there is a mechanism for doing that." As you know, there is no such provision in the procedural rules. It would be great if there was one. But, just because there isn't specific authorization in the rules doesn't mean that the Commission could not, say, appoint one of its attorneys, to see if it could — to see if that person could crack the whip and get all the parties together to agree on something.

But I think it depends on whether that's something that the Commission itself has the appetite for. You may or may not, depending on how you perceive your management of your docket.

I hope that was somewhat helpful in response.

1 CMSR. SIMPSON: That is. Thank you. 2. MR. DEXTER: And, Commissioner Simpson, 3 could I respond please? 4 CMSR. SIMPSON: Please. 5 MR. DEXTER: Because the Consumer 6 Advocate's suggestion of "a settlement judge to 7 browbeat the parties" was prefaced by a reference 8 to the Department of Energy. And I want to assure the Commission 9

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And I want to assure the Commission that the Department of Energy negotiated in the settlement discussions in good faith. And, when it became clear that there was terms that we would not agree with, we bowed out. We did that to further the process, not to clog the process up or slow it down.

If there was area for agreement, we would have reached it. We don't need a judge to browbeat us to do that. We, too, prefer settlements in many instances, and we'll pursue them when it's fruitful. And it became apparent in this instance that it wasn't going to result in an agreement. So, we stepped aside to let the other parties go forward.

I just wanted to put that on the

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MR. KREIS: I would say I agree with that characterization. And I didn't mean to imply that I had any criticism of the way the Department of Energy has conducted itself in this docket. Mr. Dexter has accurately described the nature of his team's participation.

CMSR. SIMPSON: Okay. Very good.

Thank you. I don't have any further questions.

CHAIRMAN GOLDNER: We'll turn now to

Commissioner Chattopadhyay.

CMSR. CHATTOPADHYAY: Good morning. I know this is a prehearing conference. So, I will try to be sort of -- I have some questions that are broad in nature, and simply meant for me to later process the information better. So, if anyone is willing to answer these questions would be helpful.

Are there any party here that are aware of states having factored in the -- not necessarily -- let me put it differently.

So, any attempt by other states to implement the rates locationally? So, meaning, for example, in New Hampshire, different regions

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         may have different distribution needs.
                                                   So, are
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         you aware of any such work in other states?
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                    MS. MINEAU: We participate in net
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         metering in several New England states.
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         tell you that, in Vermont, it's not locational
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         adders, as in regions, as you mentioned, but
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         there are net metering adders in some states.
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         For example, for locating a project on a former
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         brownfield, or for putting it over a parking lot,
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         something that was already impervious, or a
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         landfill, or things like that, in some other New
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         England states.
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                    So, it's mostly targeted usually at the
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         former use of the actual parcel of land where a
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         new project may be located, rather than trying to
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         direct development to an entire region.
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                    CMSR. CHATTOPADHYAY: So, if I
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         understand you, can you elaborate a little bit
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         more, like are the rates set differently?
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                    MS. MINEAU: So, there is a set base
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         net metering credit rate, and then there are
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         adders --
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                    CMSR. CHATTOPADHYAY:
                                          Okay.
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                    MS. MINEAU:
                                 -- to encourage.
                                                    So,
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1 it's -- no one will be charged less, for example, 2. for developing over a forest or a farm field. 3 There's a base rate for everyone. And, then, to 4 encourage certain types of development, there are 5 adders in addition to those credits. 6 CMSR. CHATTOPADHYAY: Okay. And this 7 is again just to confirm my understanding, so the 8 following questions. 9 So, when the consumption is less than 10 production of a net metering customer, the energy 11 component is the Default Service rate, right? 12 MS. MINEAU: Currently, it depends on 1.3 the size of the customer-generator. 14 CMSR. CHATTOPADHYAY: Okay. It depends 15 on in terms of what the distribution component 16 is, what the transmission component is. But, in 17 terms of the energy piece, it is the Default 18 Service, correct? 19 MS. MINEAU: Yes. That's correct. 20 CMSR. CHATTOPADHYAY: For exports, when 2.1 a customer is producing more than what it needs, 2.2 they receive avoided costs, correct? And speak 23 generally. 24 MS. MINEAU: And anybody else is

welcome to talk about this.

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But, no, the export credit is the net -- there's only one net metering credit. So, for -- and, in the example of also group net metering, which are hosts that export quite a bit, and then allocate those credits to a group of members. For larger projects, large customer-generators, the export credit is default service energy only. For the small projects, it is default energy service, plus transmission, plus 25 percent of distribution.

CMSR. CHATTOPADHYAY: Please. I can see somebody itching to speak.

MR. EVANS BROWN: Well, and I believe, briefly, what you may be referring to is the fact that, for small customer-generators, in the original net metering tariff, any excess kilowatt-hours over, I believe, 600 kilowatt-hours that are banked annually, the customer has the option to be reimbursed for those at the avoided cost rate that the Department of Energy calculates once a year.

So, I believe that may be what you're thinking of.

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CMSR. CHATTOPADHYAY: Okay. But, as the previous response indicated, and I'm refreshing my understanding here, right now it's, for the exports, they get paid the default service rate?

And, then, there's the issue of distribution and transmission, which is a separate issue. I'm not asking that.

other time that I'm aware of where avoided cost comes into play is for group net metering. You have to demonstrate annually that your members consumed at least as much electricity as was generated by the host. And, if that's not the case, there's a true-up calculation that's done. And, then, the excess generation from the host that is not matched to member load is only compensated at avoided cost. And, if the host was already paid at default service, they would have to pay back the difference to the utility.

CMSR. CHATTOPADHYAY: Okay. This is almost a philosophical question. I'm struggling with this. So, for exports, will you consider a net metering customer more like a generator or

more like a energy supplier?

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MR. EVANS BROWN: Maybe you could say who you're asking that question of?

CMSR. CHATTOPADHYAY: Well, if anybody has any opinion. I'm just raising it, because I need to think about it. And, if you don't want to answer, that's fine, too. Okay.

CHAIRMAN GOLDNER: I'll just jump in.

We'll issue a post PHC order. And, in the post

PHC order, we'll highlight issues that we'd like

additional information on in preparation for the

hearing. So, I have a fairly lengthy list, after

Commissioner Chattopadhyay finishes.

So, just for context, we don't have to answer anything here today, we don't know what's on the record. We're just trying to put headlights on what the Commission is interested in.

CMSR. CHATTOPADHYAY: This, the last question, goes back to the issue of "locational", I'll call it, "VDER". So that there was some study that was done I believe in 2022, it was about locational pricing, or locational realities.

Are the parties thinking in terms of relying on that? Because I can personally see a lot of use for net metering in targeting, you know, locational situations.

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So, that's just -- I'm just asking, are you all thinking in terms of bringing that into the fray as well? Or, right now, that is not part of the conversation?

And, again, you don't have to answer. So, I'm -- but I'm sort of flagging that.

MR. KRAKOFF: Commissioner, if I may?

CMSR. CHATTOPADHYAY: Go ahead.

MR. AALTO: This is Pentti Aalto. I'm not an intervenor in this particular case. I'm not sure what appropriate position I might take in this.

But I certainly have spent a lot of time looking at the issue of "how do we efficiently price power, as a way of also simultaneously determining its value?" And I believe we should be heading, although I don't know that this is the docket to do it, to begin heading into a locational real-time pricing structure, that includes both the energy, but

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         also the transmission and distribution costs,
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         presented in a way that shows up as a
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         kilowatt-hour charge that's highly variable.
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                    We're not ready for that yet. But we
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         should begin to look at how to get there.
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                    Thank you.
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                    CMSR. CHATTOPADHYAY: Thank you.
         That's all I have.
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                    CHAIRMAN GOLDNER: Okay. Just want to
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         follow up on one question from Commissioner
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         Chattopadhyay.
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                    When talking about Vermont, there was
         the discussion on the base rate with the adder.
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         So, my question is, who decides what the adder
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         is, and how, in Vermont?
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                    MS. MINEAU: There are also adders in
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         Massachusetts. The PUC rate in -- sorry, the net
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         metering rate in Vermont is reviewed every two
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         years, by the PSC or the PUC. So, I am -- I
         would have to check. I think those adders are
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         also updated, you know, reviewed and updated
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         every two years.
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                    So, they are set by the Utilities
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         Commission, and they are reviewed and updated
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         every two years, in the case of Vermont.
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                    CHAIRMAN GOLDNER: And it's a
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         case-by-case. So, Parking Lot A has Adder X,
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         and --
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                    MS. MINEAU:
                                 No.
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                    CHAIRMAN GOLDNER:
                                       No?
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                    MS. MINEAU: It's whole categories.
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                    CHAIRMAN GOLDNER:
                                      Okay.
                    MS. MINEAU: And it's of certain types.
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         So, I -- yes.
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                    CHAIRMAN GOLDNER: No, that's helpful.
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         No, thank you. That's --
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                    MS. MINEAU: It's not a
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         project-by-project basis.
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                    CHAIRMAN GOLDNER: Okay. Yes, that --
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         it would be a good thing, they're a small state,
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         to do that, because that would be a lot of work,
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         I would think.
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                    So, okay. Thank you. So, sort of as
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         previously noted, the Commission believes the
         information I'm about to ask about would be
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         helpful in making its independent determination
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         as to whether to make any changes to the net
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         metering tariff, you know, whether or not there
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is a settlement.

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So, I'm going to follow up on one of Commissioner Chattopadhyay's questions, but turn to the State of California, which obviously has a lot of experience in this area. And, in the trade press, there is discussion about that they have implemented a Net Metering Tariff 3.0, which provides 100 percent generation, but does not provide anything on distribution and transmission.

Do the parties -- and the study here is now a little bit dated, sadly, right? Because Dunsky was doing the work probably in 2021, they delivered it in 2022. So, time has marched on.

Do the parties have any thoughts on New Hampshire's current approach, or perhaps proposed approach, and what California has done recently?

And I'll look to the utilities first on that. And, again, this is in the spirit of guiding the parties, in terms of what we want to hear more about at hearing. So, any response now is helpful. And, if there is no insight, then that would be something we'll put in the PHC order, in terms of an area we'd like to hear more

about at hearing.

MR. TAYLOR: I'm sorry, I was just -if I could just, and I'll let the others, I can't
speak for the other utilities, I can only speak
for Unitil at this time.

We had understood this was going to be a procedural conference. And, so, I actually don't have witnesses here today. And, so, I cannot respond substantively to your question on behalf of Unitil. But wouldn't want that to be, you know, received as us not having a position on this issue.

And I also have some concerns about weighing in on some of these issues while settlement discussions are still in negotiation, and there is testimony that has been submitted on a prefiled basis before the Commission.

enough. And, again, this is in the spirit of preparing for the hearing. So, if anyone would like to comment, that's always welcome. And, if not, we completely understand.

Mr. Evans Brown.

MR. EVANS BROWN: I suppose I'll take

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the bait on that one.

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Very briefly, I would simply argue that California is the state in the nation that has the highest solar penetration of any state. And that is a fundamental question, when setting and determining the value of distributed energy resources, is how much — how many of those resources are already in the grid, and to what extent are they cannibalizing the value of the next marginal addition?

And, so, comparing a state that is so far down the road, to a state that is just beginning down this path, I think is perhaps not the right -- is not the way I would approach this question.

CHAIRMAN GOLDNER: And you could -- I suppose you could make an argument in the other direction, where the solar load in California and Arizona and those places is much higher than it is in New Hampshire. In fact, in northern New Hampshire, if my memory of the solar load chart is correct, has actually, I think, some of the -- well, I think it's tied for the worst or the lowest in the country. There's some bars in

1 Seattle, some bars in the northern United States. 2. But, up in Coos County, for example, the solar 3 loading is not very good. 4 So, I know there's tradeoffs, I quess 5 is my point. You're bringing in an important 6 tradeoff. 7 MR. EVANS BROWN: And I think you're 8 referring to insulation. So, the radiation that 9 falls on the planet from the Sun --10 CHAIRMAN GOLDNER: Yes. Correct. 11 And --12 MR. EVANS BROWN: Well, I would also 1.3 respond that net metering is not just about solar 14 resources. There are other -- there are other, 15 you know, combined heat and power participates in 16 net metering, as can hydro generation. So, this 17 is not just a question of how we reimburse solar 18 installations, though, it's certainly 19 overwhelmingly looking forward about the solar 20 markets. 2.1 But, you know, I think that, from here, 2.2 I'd say I'm going to not take the bait further,

I'd say I'm going to not take the bait further, and simply suggests that I would agree that these are the types of questions that we would hope to

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address in the settlement, and at the hearing.

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CHAIRMAN GOLDNER: And I think the

Dunsky Study just talked about small-scale hydro

and solar. So, the data that we have is just

those two categories, as I understand it. And,

if there's a clarification on that, the

Commission would appreciate that. But that's the

information we have, is on those two, those two

areas.

So, this is rhetorical, I suppose.

But, you know, we'll put this in the PHC order.

But we'd like the parties to provide information on how prior studies completed in dockets in net metering support, you know, any settlement or individual positions in this docket.

The Dunsky Study, for example, has a lot of graphs and tables and information, but it doesn't seem to draw any conclusions. So, you know, we were sort of struggling with what to do with the Dunsky Study, other than, you know, it's sort of an information array that's before us.

I'll say one more thing about

California. The average avoided cost, from what
we've seen, are 4 to 8 cents per kilowatt in

California. And I think Mr. Evans Brown touched on some of the aspects of that 4 to 8 cents. And it also looks to be locational. In other words, San Diego has a different reimbursement scheme than, you know, San Francisco, or Riverside, or something like that.

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Now, New Hampshire is a much smaller state. And, so, maybe all that isn't necessary. But it was just interesting for us to note the California compensation schemes, given their experience in this area, and given that the avoided cost was much, much lower than was presented in the Dunsky Study.

So, again, we would be interested in learning more about that, and why that would be. And, you know, that — and it goes to the creditability of the Dunsky Study, not anything other than we're trying to understand. We have only one source. So, a lot of times you have two or three or four studies you're looking at, you can cross-fertilize different things. And, in this case, we just have a single — a single study. So, we need to triangulate that as a Commission, to make sure that the data is

reasonable. And, so, that's why we're looking for different triangulation points.

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A question, I'll ask this question to Attorney Sheehan, but anyone from the utilities can answer. You know, California has hourly consumption and production data. Do the New Hampshire meters today have that capability at the net metering sites? Or, is that -- are we behind from a technology standpoint?

MR. SHEEHAN: Liberty does not. We have AMI on our horizon, and that's when we can have those kind of capabilities.

CHAIRMAN GOLDNER: Okay. What about Eversource?

MS. CHIAVARA: Eversource has a small number of interval meters that record at an hourly interval. They aren't necessarily tied to net metered customers. I think some are. It's a very small number compared to our entire service area, and compared to the total percentage of net metered customers.

CHAIRMAN GOLDNER: Okay. Thank you. And Unitil is probably the same?

MR. TAYLOR: Unitil does have AMI

deployed in its service territory. If I started trying to talk to you about the specifics of its functionality, I might get some things wrong, but I might get some things right. So, I'd prefer to leave that to the experts. And we'll certainly talk about that when we come see you at the hearing.

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CHAIRMAN GOLDNER: Well, we would certainly be -- so, writ large, I think we'd be very interested in the current metering, and I know it's not just the metering, it's the back office work and all the other things that go with the metering, but we'd be very interested in hearing more about that. And why, you know, places, like California, would have this technology in place, and New Hampshire does not. So, we'd like to hear more about that.

I'm going to turn now to a topic that I think has wide and broad interest in the room.

So, please raise your hand, if you want to talk.

There might be twelve or thirteen people wanting to talk at the same time on this one. And what I'm going to turn to now is community aggregation.

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                    My first question is, does the utility
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         receive any compensation for distribution or
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         transmission from a community aggregator today?
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                    MS. CHIAVARA: I'm sorry, "does the
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         utility receive?"
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                    [Chairman Goldner indicating in the
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                    affirmative. 1
                    MS. CHIAVARA: Yes. No, not that I
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         know of.
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                    CHAIRMAN GOLDNER: Okay. Okay.
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                                                      That's
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         helpful.
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                    So, the community aggregator is
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         generating power, it's, you know, moving
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         electrons. And the -- maybe walk me through,
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         Attorney Chiavara, how the compensation scheme
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         works today.
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                    So, if you have, and I know CPCNH will
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         want to comment on this as well, and I will
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         certainly make sure we allow time for that.
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         walk me through kind of the compensation scheme
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         for a community aggregator today. How does it
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         work?
               How does the money flow?
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                    MS. CHIAVARA: It might be easier if I
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         walk you through how the compensation scheme
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flows through the utility, and then I can move into how it flows for or doesn't flow for municipal aggregations.

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So, net metering compensation, right now the utility distributes the net meter credits to net metered customers, and the utility is reimbursed, for Eversource, I'll say, through the Stranded Cost Recovery Charge for those net meter credits. To a certain extent, they are offset by -- for those customer-generators that are registered with ISO-New England, we take those revenues so that the customer-generator isn't getting double compensation. And those revenues from ISO-New England help offset the costs of net metering. But the utility is -- receives cost recovery, for Eversource, through the Stranded Cost Recovery Charge.

There is no cost recovery mechanism for municipal aggregators. So, right now, it would be up to the aggregation to set up their own crediting structure and process. And we're not privy to -- Eversource isn't privy to any of those existing right now.

So, to the extent that a net metered

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customer is enrolled with a municipal aggregation, they would not receive any compensation for the supply portion of their energy. So, therefore, only, I believe I have this right, only small projects would receive any compensation from the utility, and that would be for the transmission and distribution portions of the credit.

And, for those on the original net metering tariff, the grandfathered customers, I believe they would -- I believe they would receive the entire credit. But it's not a monetary credit, it's a kilowatt-hour credit.

So, sorry it's not the most straightforward flow. So, people on the existing current net metered tariff, large customer-generators that are with a municipal aggregation would receive no credit, I believe. Small customer-generators that's under the 100-kilowatt threshold would receive transmission and distribution. And, then, the grandfathered, first-generation net metered customers would receive that entire per kilowatt-hour credit.

Okay.

And the

CHAIRMAN GOLDNER:

reason that I'm asking these questions, and we'll want to learn more at hearing as well, is that, if community aggregation is successful, meaning that community aggregation becomes the bulk of the load in New Hampshire, does that put a load on default service customers, or other,

Eversource customers in this example, given all of these credits that are potentially being paid for transmission and distribution? The folks left to pay for the balance would be fewer and fewer. And, so, you would be putting potentially a significant cost load on the customers that aren't in community aggregation.

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MS. CHIAVARA: Well, right now, since
Eversource recovers through the Stranded Cost
Recovery Charge, that's a non-bypassable charge.
So, all customers pay that, no matter who
migrates onto or off of utility default service.

CHAIRMAN GOLDNER: Okay.

MS. CHIAVARA: But I think the question might be somewhat different, that you're asking about "how many credits would be given out?"

And, to that extent, I guess that number would fluctuate, given that the energy supply portion

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is only given to those who are on utility default service right now.

CHAIRMAN GOLDNER: Thank you. I think that's helpful.

Mr. Below, would you like to comment?
MR. BELOW: Sure.

Under the current system as it has evolved, for customers, net metered customer-generators on utility default service, which is where the vast majority of them are, essentially all, at least for Unitil and Eversource, Liberty is a little bit different, but, for those two, essentially all the costs to compensate net metered customers is socialized, if you will, across all the customer base through a non-bypassable charge that everyone pays, and all of the benefits are also, in effect, socialized.

If a customer switches to Community

Power Aggregation or a competitive supply, the

benefits, under the current load settlement

system, continue to be socialized, but the cost

to compensate net metered customers would be

limited to the aggregation or the competitive

supplier. As a result, it's not economically practical or sustainable for us to serve net metered customers, if we don't get the benefit of those exports to the grid to use to offset our own load.

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So, that's an issue that's, you know, in another proceeding, in part, right now. But we also raised it in our testimony in this docket, because the statute does ask or direct the Commission to answer the question or address the issue of whether, for default service, exports to the grid by default service customers should be used to offset the load of the default service supplier. So, that's a question that the statute puts to the Commission to answer.

So, that's just a little bit of the background. Yes, we also, obviously, to serve net metered customers, and we have many net metered customers who would like to switch to Community Power, and some who have switched just because they're on Net Metering 1.0 and continue to get kilowatt-hour credits, or because they don't have net exports in a given month.

And, so, for instance, with Liberty,

I'm not quite sure this is how it works with

Eversource, if a large customer has net metering,
and the example I would give is the City's water

treatment plant and wastewater treatment plant
both have some PV, but they never have net

monthly exports. So, Liberty nets that out

within the month, so that we're only presented

with the charge for the net load for the month.

And, so, we're able to serve those particular

group of customers, because we're not needing to

compensate them for excess generation beyond what

they consume within a month.

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CHAIRMAN GOLDNER: Okay. Thank you, Mr. Below.

And I think, you know, the big picture here is that we would like to make sure we spend time at hearing talking about any cross-subsidization, whether it's with community aggregation or any other category that we should be considering, to make sure that that piece of it has been fully considered.

And, Attorney Chiavara, you can -- you can help me with this one, I think, because I'm remembering, it might have been Attorney Wiesner

in the docket, so I know that Eversource has different folks covering different dockets. But, in the SCRC docket with Eversource, I remember there being a significant charge relative to net metering, a significant dollar value that the ratepayers were paying for.

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So, help me understand how sort of that charge is large, and then how that's not a cross-subsidization issue?

MS. CHIAVARA: Well, that charge is large in that it covers all credits that are distributed to net metered customers. So, that is -- that it's all but I think some small administrative charges, and also any lost base revenue that is collected elsewhere. So, that is the whole of the net metering credit. So, that is socialized across, through the SCRC, because it's non-bypassable, so it's socialized across the entire customer base.

And I guess, to the degree that net metering is a subsidy is more of a philosophical one, and one for subject matter experts, and not for an attorney. So, I will stop there, and since I don't have any subject matter experts

here with me today either.

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But the extent to which it is or is not subsidy, I would say is one for the subject matter folks.

at hearing, you know, it would be helpful to understand the SCRC offset. So, there, obviously, are benefits somewhere that are offsetting the SCRC costs. And, so, helping the Commission understand that balance would be helpful, and that way we'll be comfortable that we're not cross-subsidizing in this process.

MR. EVANS BROWN: Chair Goldner, if I may?

CHAIRMAN GOLDNER: Yes, please.

MR. EVANS BROWN: Just to, I think, I am hesitant to speak at length, because I am wondering the degree to which we're wading into matters that will be addressed at hearing. I do appreciate understanding what the Commission wants to hear, and understand better when we get to hearing.

So, that's my short preface to simply saying that I think you've really put your finger

on the heart of the issue here, which is that the costs, because of the way the utilities do their billing and their metering are very easily quantifiable.

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But, similarly, because of our data infrastructure, because of our metering infrastructure, the benefits are very difficult to quantify, because we don't have the -- we don't have the necessary data infrastructure to develop a defined picture of what the avoided costs are.

And, until that fundamental infrastructure is put into place in New Hampshire, it's very difficult to answer a lot of these questions, which is why I think -- I think, perhaps, the Commission is asking them. And, in fact, why many of us have been asking them for years. But there's a sort of "cart before the horse" aspect of this, which is that we need the data in order to answer the questions, but we simply don't have it, and won't, for years.

CHAIRMAN GOLDNER: And that's very helpful. And that's, I think, part of the reason for the sort of questions that we started with,

which is, you know, California is very sophisticated, has a lot of data, they're showing 4 to 8 cents. So, you say "okay, well, that's an interesting data point." It's only one. And there are differences between California and New Hampshire, I'm pretty sure.

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But, then, you look at the Dunsky
Study, which says "well, it's more like 12 to
16 cents." And you want to understand, "well,
why?" You have a very sophisticated entity
that's done a lot of work over 20 or 25 years
that arrives at one conclusion, and a local
study, a much smaller study, that says something
different. And that's not to be critical of
Dunsky, it's just, to Mr. Evans Brown's point,
there's a lot more data available in California.

MR. EVANS BROWN: And I would take as a marching order from this prehearing conference the suggestion that we should ensure that any settlement document includes other data points that will help to, you know, verify the position that the Settling Parties come to.

CHAIRMAN GOLDNER: Thank you. That's very well put, Mr. Evans Brown. Thank you for

that. Yes, it's just triangulation. We just need to be comfortable that we've seen multiple perspectives, and that that all triangulates to, you know, to something like a single point.

And this is just a couple of questions for understanding. I don't -- I haven't -- just a couple of other things, I guess.

Can someone just explain -- and maybe, Mr. Evans Brown, you might be the right person to ask, but if somebody else would like to answer, no problem. Can someone just sort of explain why the compensation scheme for sub 100 kilowatts is different than 100 kilowatts to 1 megawatt? It's just, the Dunsky Study has a bunch of data, and it shows, you know, the math, and avoided costs and so forth. And, then, you get to the tariff, and then suddenly it divides into two. So, I actually don't understand why the two tariffs would be different?

[No verbal response.]

MS. CHIAVARA: I'm sorry.

CHAIRMAN GOLDNER: Or, Attorney

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1 Chiavara, would you like to offer --2. MS. CHIAVARA: Could I get the question 3 one more time? 4 CHAIRMAN GOLDNER: Sure. The tariff 5 for sub 100 kilowatts is generation, plus 6 transmission, and plus a quarter of distribution. 7 The tariff for 100 kilowatts to 1 megawatt is just generation. 9 But the Dunsky Study, so far as I could 10 see, doesn't explain why those two tariffs are 11 different? 12 MS. CHIAVARA: Yes. That's outside my 1.3 corner of the store. 14 CHAIRMAN GOLDNER: Okay. No problem. 15 That could be one for the hearing. 16 MR. EVANS BROWN: I suppose I'll try 17 to -- and, again, I think these are sort of 18 philosophical questions. But, fundamentally, 19 what's at play here is a balance between the 20 administrative cost of creating more refined 2.1 tariffs, with the benefit of deploying these 2.2 assets out on the grid that do have quantifiable 23 benefits, both to the grid itself, as well as to 24 the customers that deploy them.

1 And, so, certainly, there's the 2. potential to create more and more refined 3 tariffs, as is true in every customer class. 4 could create tariffs for residential customers 5 that are precisely representative of the cost to 6 serve that customer, but we don't, because of the 7 cost of the administrative complexity of doing 8 And, so, as is the case with every other 9 type of customer class, in net metering, this is 10 a tradeoff between complexity and trying to, you 11 know, deploy beneficial assets out onto the grid. 12 CHAIRMAN GOLDNER: Okay. Okay. Thank 1.3 you. Yes, sir. 14 MR. AALTO: Again, this is Pentti 15 Aalto. I am not an intervenor at this point. 16 There's a strong movement to make 17 pricing more efficient, and that would provide 18 for locational and time-varying pricing. And, if 19 the pricing were efficient, it would 20 automatically recognize differences in costs in 2.1 providing service to customers in different parts 2.2 of the system. 23 To do that, we could, individually,

come up with, as we have done in the past, a

water heater rate and a regular rate, and other air conditioner rates in some jurisdictions. The other approach is to come up with a pricing structure that reflects the cost in itself, and have the customers respond to that pricing structure by using or not using.

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That eliminates much of the -- trying to figure out, when my toaster is running, should I have a toaster rate. The argument is "don't bother, come up with a price for serving at that -- at different times." If I make my toast in the middle of the night, I don't have to worry about loading up the transmission system.

But I see that as a direction we need to go. Today, my sense is the full retail price is the value of power as it's delivered to a customer. That's what I recognize when I turn the lights out when I leave the room. If it's 20 cents, that's what I get. And that was for deferring all of the upstream activity that I'm paying for.

CHAIRMAN GOLDNER: I think the other perspective might be, you could look at a solar array on somebody's house as -- you could have

the perspective that they're a merchant generator. So, they're putting power on the grid, and that's valuable. And particularly, and locationally, it can be even more valuable than at other locations.

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MR. AALTO: Absolutely. So, --

CHAIRMAN GOLDNER: So, that would be -oh, I'm sorry. I was just going to say, so that
would be -- you can see the value there. But, if
you were a merchant generator, you would get the
ISO-New England energy rate, capacity, and so
forth, the ancillary charges and so forth. And,
so, you would get, I think our math is, over the
last four or five years, that would be about \$50
a megawatt-hour, in terms of the value
proposition.

So, again, this is all the Commission trying to understand the different perspectives, and what that value really is.

MR. AALTO: Of course, that is a different market. My market, in my neighborhood, my neighbors are paying somewhat the same price that I'm paying. And, when I generate a kilowatt-hour, it goes to my downstream neighbor

1 who pays fully for it, even though the services 2. weren't provided fully. In other words, they pay 3 the full transmission and distribution charges. 4 If I get that as a credit, it looks just like 5 turning out the lights. 6 CHAIRMAN GOLDNER: And that's why --7 MR. AALTO: And lost revenue. 8 CHAIRMAN GOLDNER: That's why this is a 9 difficult problem. 10 MR. AALTO: Yes. 11 CHAIRMAN GOLDNER: Because there is 12 another perspective, which is everyone is a 1.3 merchant power generator, I'll just use that word 14 loosely, --15 MR. AALTO: Yes. 16 CHAIRMAN GOLDNER: -- and that power is 17 being put on the grid. And that those electrons 18 have the same value, regardless of whether it 19 comes from a solar array on my house, or whether 20 it comes from, you know, the gas plant or the 2.1 nuclear plant, or what have you. 2.2 MR. AALTO: Yes. In a given location,

it would have the same value, but not necessarily

elsewhere or at a different time, at least from

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1 an economic point of view. 2. CHAIRMAN GOLDNER: And that's why that 3 2020 locational study was interesting. 4 MR. AALTO: Yes. 5 CHAIRMAN GOLDNER: So, we read that as 6 And, so, that, you know, that is a well. 7 perspective that we should consider for sure, 8 Thank you. yes. MR. DAVIS: Chairman? 9 CHAIRMAN GOLDNER: 10 11 MR. DAVIS: Not so much on the Dunsky 12 Study, and, again, with the intent of trying to 1.3 provide more understanding, I presume, when we 14 get to hearing. 15 [Court reporter interruption regarding 16 the use of a microphone.] 17 CHAIRMAN GOLDNER: A microphone, yes. 18 Just start at the beginning, Mr. Davis, if you 19 could. 20 MR. DAVIS: Thank you. With the idea, 2.1 not so much focusing on the Dunsky Study, but 2.2 particularly with the intent to provide more 23 understanding, and assuming we're going to want

to be able to bring more of this to hearing.

I think it would helpful just to understand your earlier question, your beginning question about how we got to where we are. So, if you had monthly net metering for the Small Customer Group, if you will, largely residential customers, and we had banking of kilowatt-hours, you know, the whole paradigm was really installing solar locally at a customer site, netting against their load, and doing that each month. If there's excess, it gets banked and rolled forward.

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The current version -- so, that's the "legacy" kind of group of customers. The current version, we actually monetize that each month.

So, now, if you think about, well, there's a generator there, so think of it, whether it's merchant or not, there's a production going on there, and the same netting occurs for that customer, but there's maybe excess in a given month. There's pricing that applies to that.

So, we're monetizing it at that point.

But the model, the net metering model, it really comes from way back in PURPA days, you know, and it pretty much has been translated to

the alternate net metering we have today for that Small Group. We have monthly metering. So, it's really just kilowatt-hours over the month, everything is kilowatt-hour based.

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That's different than the Large Group, where we have probably more like stand-alone generators, or very large generators, that maybe have little or no load there, and you're literally producing and delivering most of that power to the grid, you have hourly metering.

But what I think is sort of a common denominator, is what's the appropriate pricing for the types of customers who are connected and taking that net metering service. Small customers are typically at secondary service. So, there's a form of locational pricing with regard to service level, if we price energy delivered from the market to residential customers in a different manner. It's still default service, but it's different than we do for larger customers, which is monthly.

So, you have a sort of system level, locational kind of dimension there. But, more importantly, the Large Group has maintained

exports that are largely production, almost all delivered to the grid, and they could be group hosts, where you allocate the costs, whatever.

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But, at the end of the day, you're pricing it at default service for that type of service. You have interval metering. And you have the ability to look at hourly or more granular, you know, production profiles and things like that.

But it's just really the evolution of where we got to. And, then, the implications of where we may want to go in the future. You know, things like a value of DER study, you know, look at the basis of the study, and what it's measuring, and how does that compare to the form of net metering that we have today. I think, so, in terms of providing that understanding, I think it's important to recognize how we got there.

And that small net metering model is very common, most -- across the country, that's where most small net metering started. And, now, we're looking at something more granular. You might have AMI metering to be able to look at the data. We know this, as Ms. Chiavara said

1 earlier, and we have some limited amount of 2. interval data. We don't have production data, typically, unless you're a large customer and you 3 4 see what's happening at the grid, at the grid 5 level. 6 So, I just thought it would be 7 important to provide that context and insight to 8 help provide a better understanding as you're 9 framing these questions. So, I just had to speak 10 up. 11 CHAIRMAN GOLDNER: No, thank you. That 12 is --1.3 MR. DAVIS: Taking the bait. 14 CHAIRMAN GOLDNER: And it's a 15 complicated issue. If you have a house in an area that where additional electrons would be 16 17 helpful, and you put solar on the house, there's 18 probably a lot of value in that. But, if 19 everybody in the neighborhood put solar on their 20 house, maybe it creates a burden for the utility 2.1 having to handle that additional load. 2.2 So, you know, it's a complicated issue 23 for sure. Okay. Thank you. 24 And, if you can't answer this question,

Mr. Sheehan, I'll understand, relative to the settlement. But are TOU rates involved in this discussion at all? Or, how is the rate structure involved in this docket?

MR. SHEEHAN: To be a little flip, with Mr. Below involved, TOU is always in the discussion.

[Laughter.]

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MR. SHEEHAN: So, yes, we talk about it. I can't really speak to what's going to be in the settlement. And it mostly comes down to a metering issue. Some of us simply can't do it yet.

CHAIRMAN GOLDNER: Okay. Thank you.

Okay. At the risk of stirring folks

up, I just have a couple other questions.

But, in the VDER Study, it indicates, at least the way I read it, that solar is the cheapest source for a new build, in fact, 30 percent cheaper than gas at the moment, \$49 a megawatt-hour. So, it sort of begs the question, again, this is probably one for hearing, but why is a subsidy needed, if we already have the cheapest source?

So, no need to answer that today. But the Commission would be interested in knowing, if we've already identified the cheapest source of energy for New Hampshire, and it's \$49 a megawatt-hour, and it's the cheapest source for a new build, then maybe a subsidy would not be appropriate. So, I'll just throw that one out there for discussion at the hearing.

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And this is a question relative to the filings, maybe I'll look to Attorney Dexter on this. Is there any place that we can see in the Dunsky Study, or otherwise, an NPV or rate of return for the generator, and also for participants and nonparticipants?

So, we're trying to understand the generator's point of view, and how it looked, in terms of their NPV, and we didn't -- at least I didn't see anything in the filing. So, if somebody can point us to that, that would be helpful. And, if it's not, it would be something we'd be interested in hearing more about at hearing.

Yes, sir.

MR. AALTO: I think the argument was

that -- excuse me -- that the generator, in a competitive environment, has to take care of its own costs, and displaying those costs isn't necessarily something that is appropriate for a person entering a competitive market.

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As a generator feeding into the grid, the price I see is the price that I would expect to get. If I go to the farmer's market with tomatoes either to buy or sell, the price in that market is what I see for either buying or selling. I don't care what the wholesale price is of tomatoes in Mexico.

So, if the market is working, if I have a cheaper source, I will tend to grow, and I will reduce the cost to everybody by putting in the cheaper sources.

CHAIRMAN GOLDNER: Okay. Thank you.

And another question for understanding, we use the word "net metering" in this docket, that's the title of the docket, I think. Has there been any discussion about "net billing" versus "net metering"? Is that something that the parties are discussing at all? Or, is that something that's off the table, or not being

1 discussed? "Net billing", meaning "wholesale 2. rates", as opposed to retail rates with net 3 4 metering. 5 MS. CHIAVARA: I'm sorry, at the end, 6 you said "Net billing, at wholesale rates", as 7 opposed to using the retail rate for net metering 8 compensation? 9 CHAIRMAN GOLDNER: Yes. My definition, which might be different than your definition, is 10 11 that net billing involves wholesale rates, net 12 metering involves retail rates, for the energy. 1.3 And, so, I'm just trying to understand if that's 14 been part of the discussions so far, or if that's 15 not. --16 MS. CHIAVARA: I haven't read that in 17 any of the testimony filed in this docket. So, I 18 don't believe it's been an issue. 19 CHAIRMAN GOLDNER: Okay. Okay. 20

MR. EVANS BROWN: So, the only net energy -- the only state that I am aware of,

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personally, that refers to its program as "net energy billing" is Maine, which is a very

different structure, and which, in fact, looks a

lot more like what you might call a "feed-in tariff" than New Hampshire's program.

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And, so, I -- using that nomenclature as a way to refer to "wholesale pricing of exports" is not something I am personally familiar with in the Maine instance.

CHAIRMAN GOLDNER: Okay. Thank you.

MR. DAVIS: And, Chairman, I want to note that, as a rates person, I actually refer to "net metering", as you referred to it as also "net energy billing", meaning on the customer's retail bill.

So, thank you for the clarification, because you threw me, for the term "net billing" is not something I've seen. I don't think we've talked about it at all among the group here.

MS. MINEAU: Yes. I was going to add, it's called "net energy billing" in Maine, and the credit there, for larger projects, is actually quite a bit more generous than New Hampshire's. It is default service, and a transmission credit and a distribution credit.

So, yes. And I think we want to be clear about what it is we're talking about.

Because net energy billing in Maine, that's what it's referred to as, and it is a much more generous credit than we have here in New Hampshire, at least for the larger projects.

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CHAIRMAN GOLDNER: Okay. Thank you. Pentti Aalto.

MR. AALTO: Thank you again.

The use of the wholesale price is appropriate in the situation where the customer sees that wholesale price in real-time. So, a customer in Chicago, for example, on the hourly real-time price, that would be a proper net metering credit for the energy component. Now, even in their system, they still have fixed non-variant pricing for transmission and distribution, which ultimately needs to get adjusted to a variable rate also, in my mind.

But, under those conditions, if I, as a customer, see 2 cents as the rate for power that I -- the energy component, then that's the rate that I would expect to get paid, instead of the 20 cents.

But, however, we are not on that type of pricing structure. It is a long way from the

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         2 cents to the 20 cents that I pay, and I argue
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         20 cents is what it's worth in my neighborhood.
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                    CHAIRMAN GOLDNER: Thank you.
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                That's an inexpensive tomato.
         you.
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                    Anything else on this topic?
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                    [No verbal response.]
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                    CHAIRMAN GOLDNER: All right.
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         you.
                    So, I think Mr. Dexter mentioned the
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         NPV for the generator, the participant and the
         nonparticipants, we can just save that for the
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         hearing. But just understanding that those
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         perspectives would be helpful for the Commission.
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                    A question that I sort of alluded to
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         earlier, but maybe I'll put a finer point on it.
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         From the position of the parties in the room,
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         would any cross-subsidization between
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         participants and nonparticipants be acceptable?
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                    And, if that's a legal white paper, we
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         can defer it to the hearing. But I just wanted
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         to, if there was a perspective on that, I think
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         it helps the Commission going into the hearings.
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                    MS. CHIAVARA: I think that is a
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         position that probably goes to the heart of the
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settlement discussions. So, while I do
apparently have a subject matter expert here
today, apologies, I wasn't trying to hide
Mr. Davis, I think that we would probably refrain
from speaking on that at this time. But would be
fully prepared to speak to it at the hearing.

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And I think legal briefs could be relevant as it goes to a matter of policy, state policy.

CHAIRMAN GOLDNER: Okay. Thank you.

MR. KREIS: Mr. Chairman, I would just
point out that the statute, I brought my book,
but I can't quite get to the --

CHAIRMAN GOLDNER: I was pretty sure you were going to answer this question. But, when I looked down, and I thought "Mr. Kreis has not answered it yet", I was shocked.

MR. KREIS: Well, I just want to make clear that the statute talks about "cross-subsidization", but it talks about "no undue or unreasonable cross-subsidization".

So, you know, the point is that we're all subsidizing each other all the time, right?

Our utilities do not design a unique tariff for

every customer that accounts for the costs that each of us uniquely imposes on the system and then bill us accordingly.

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So, you know, the same people who criticize cross-subsidization in net metering are often the sort of people who live at the end of a five-mile dirt road in a McMansion. And I guarantee you that the people in inner-city Manchester are subsidizing the cost of providing electric service to those people in their McMansions on Lake Sunapee. But is that fair and reasonable? Well, probably, it is, because, you know, we don't set unique tariffs for everybody.

So, I guess it really does come back around to the points others have made, that it's a policy choice about the extent to which we're willing to suffer some amount of cross-subsidization.

I think we've heard from the Legislature that some cross-subsidization is, if not desirable, then at least inevitable.

CHAIRMAN GOLDNER: So, let me expand on that a little bit. And it makes sense that all 1.4 million, you know, or maybe 600,000 New

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         Hampshire households, you know, can't have a
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         unique subsidy. But, here, we're really talking
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         about large groupings, you know, participants,
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         nonparticipants, for example. So, we're not --
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         we're just trying to create large enough buckets
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         so that the analysis becomes reasonable.
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                    Can you comment on that perspective?
                                I agree with it.
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                    MR. KREIS:
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                    CHAIRMAN GOLDNER: I'll accept that,
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         and quickly move along.
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                    So, just a couple more questions, and
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         I'll wrap up.
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                    MR. BELOW: Mr. Chairman, I'd like to
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         speak to your last question?
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                    CHAIRMAN GOLDNER: Oh, please, Mr.
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         Below.
                 Thank you.
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                    MR. BELOW:
                                Thank you. Our testimony,
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         my testimony, does focus, in particular, on
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         opportunities for reducing cross-subsidization,
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         especially going forward with new net metering
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         tariffs. Some of it's locked in, in terms of the
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         historical, the two existing ones, because of
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         either statutory or prior Commission order on
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         grandfathering.
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                    But a major emphasis on our testimony
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         is trying to move towards a market -- more
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         market-based structure, with compensation more in
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         line with actual benefits, so as to minimize
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         cross-subsidization.
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                    CHAIRMAN GOLDNER: Okay. Thank you,
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         Mr. Below.
                    So, just a couple more. And, then,
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         we'll just take a quick break, so that the
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         parties and the Commissioners can quickly caucus.
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         It will just be, you know, ten minutes, and then
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         we'll wrap things up today. Just let me check my
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         notes.
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                    [Short pause.]
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                    CHAIRMAN GOLDNER: No, I think we've
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         covered it. So, let's just take a quick break,
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         returning at 10:35, and we'll wrap things up
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         then. Off the record.
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                    (Recess taken at 10:27 a.m., and the
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                    prehearing conference reconvened at
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                    10:46 a.m.)
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                    CHAIRMAN GOLDNER: Okay. So, just
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         wrapping up. I think the one thing that
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         Commissioners are -- need more clarification on
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is the money flow in a community aggregation scenario. We're a little unclear on how everything works in a net metering community aggregation/utility transaction.

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So, you know, at hearing, or if there's a separate filing that could be made, the three Commissioners would appreciate, you know, clarification in that money flow transaction.

And that's why we were late returning, as we're still trying to completely figure that out.

Okay. So, before we wrap up, I'll just ask if there is anything else that we need to cover today, or anything else that anyone else would like to say, before we wrap things up today?

Mr. Pentti Aalto.

MR. AALTO: Thank you.

For personal reasons, I have not been able to attend the previous — this docket in the past. I don't know if it's appropriate to ask for intervention status at this point. I'm not sure that other people would agree at this point that that would be useful.

I would like to request that, if it's

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possible. I understand a lot of work as gone in the past. But I believe that I have some things that I may be able to offer that would be of use here.

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And, as for status, I am an Eversource customer, if that's necessary at this point.

CHAIRMAN GOLDNER: Would the parties like to weigh in on the request at this point? We won't rule from the Bench, we'll just take input before we break.

MS. CHIAVARA: I would say, as a general matter, and speaking no ill will of any -- of Mr. Aalto at all, the parties are quite far along in the docket now. We are really, you know, rounded home plate at this point.

So, with settlement negotiations largely buttoned up, except for details, I would say that it is -- it is past due for any interventions at this point.

CHAIRMAN GOLDNER: Okay. Thank you.

Would any of the other parties like to comment?

MR. KREIS: I think I generally agree

with that perspective. I think, you know, we're

so late in the docket at this point that adding

1 new parties is really not in the best interest of 2. getting this docket to its reasonable conclusion. 3 CHAIRMAN GOLDNER: Okav. 4 MR. EVANS BROWN: I would also just 5 quickly state that I think it's probably 6 reasonable, given the amount of interest in this 7 docket, to reserve time for public comment at the 8 end of each hearing. So, it might be something 9 to plan for. 10 CHAIRMAN GOLDNER: Okay. Thank you. 11 Thank you. And I'll just ask if Okay. 12 there's anything else that anyone would like to 1.3 comment on or anything else that we need to cover 14 today? 15

Mr. Krakoff. Attorney Krakoff.

MR. KRAKOFF: Yes. Thank you.

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Yes, I appreciate all the questions the Commission has asked today. And I was just wonder if you could provide a little more clarity. Are you going to submit record requests to the parties? Are you going to ask for comments? Or, are these matters that we should address at hearing?

> CHAIRMAN GOLDNER: So, when issue the

post PHC order, and it will be issued fairly quickly, in the next week or so, I think, right? So, we'll issue it pretty quickly. The idea is to just highlight what we talked about today, in terms of topics that we're interested in covering.

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We'll meet afterwards, and see if the Commissioners would like to issue any kind of record requests to prepare for the hearing. So, I can't answer that before we confer. But that would be the idea, is to provide clarity, in terms of what we're looking for at hearing.

MS. CHIAVARA: I have what's hopefully a non-confrontational, logistical matter to raise.

The parties discussed at some length, prior to today's convening, that this docket's gone on considerably longer than we had anticipated. And several of the parties have had to employ consultants pretty extensively for this docket, and that's incurred quite a bit of expense.

So, when it comes time for the hearings, if -- I know the Commission likes

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having everybody in the room, and there's certainly advantages to that. But I think all the parties are in agreement that remote participation would be particularly beneficial for those who have had to hire consultants for this proceeding.

CHAIRMAN GOLDNER: Okay. And a lot of times it's locational when we look at it. So, for example, Toronto would be a place where, you know, having somebody remote would make perfect sense. If somebody is in, you know, Boston, or something like, then we tend to look at that a little bit differently. It's not that far.

So, we try to apply some balance, in terms of folks being here or not being here.

So, is there -- where else would consultants be coming from, other than Toronto?

MR. EVANS BROWN: So, Clean Energy New Hampshire has two consultants. One based in Portland, Maine, and I think it's reasonable to expect that he could attend in person. The second is on the West Coast, and we would prefer if we do not have to fly him out here and get him a hotel room. But it is, of course, up to the

1 Commissioners.

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 $\label{eq:CHAIRMAN GOLDNER:} \quad \text{And that makes} \\ \text{perfect sense.}$

So, I will say that, just from a personal point of view, that in-person is much more effective. It's just easier to understand what the person is saying and see how it's being communicated.

But we're certainly respectful of the cost issue, and we're certainly respectful of the time issue. And we'll make sure we take care of the requests expeditiously. So, no problem.

Mr. Dexter.

MR. DEXTER: Yes. Would there be an opportunity to weigh in on the specific hearing dates before they're set in stone? When I heard "July and August", the scheduling side of me shuddered a little bit, given the likelihood that some people will have prescheduled vacations, and, by "some people", I mean myself.

[Laughter.]

CHAIRMAN GOLDNER: We had originally planned on the 3rd, 4th, and 5th of July, would that be a problem?

[Laughter.]

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CHAIRMAN GOLDNER: No, that's fine. I have got my calendar in front of me here. If there's preferred dates, we can certainly talk about that.

I'm looking now at July 30th, the week of July 30th is open on the Commissioner calendar right now and available, all three Commissioners are available on those dates, I believe.

Commissioners, please comment if you see it differently. So, that week would be a good week for us.

The following week would also be fine.

And, look at that, the following week is fine,

too.

So, really, I think it's for any time from the last week in July through mid-August would be fine. We do want to wrap this up as soon as possible. We also see this docket as having taken a lot of time, and wish to wrap it up as soon as we can.

But the dates on those three weeks would be fine. Attorney Dexter, would there be something you would like to throw out there as a

proposal?

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MR. DEXTER: No, that helps. But I'm just certain that there are going to be a lot of conflicts. And my particular conflict is the week of July 29th. But it's good to have dates that we can -- so, that's the three-week timeframe you're looking at, the week starting July 29th, the week starting August 5th, and the week starting August 12th?

CHAIRMAN GOLDNER: Yes. And I'm showing, I'm going to look real quick here, I'm actually showing -- August is pretty much wide open at the moment. It tends to book up quickly. So, we'd prefer to get the dates that would work for folks as quickly as possible. But August, at the moment, is wide open.

So, we don't need to schedule the last week of July, Mr. Dexter. So, enjoy your vacation.

And, maybe in the settlement, and linking up the folks that aren't engaged in the settlement, maybe if you could just let us know what would work, I think we can accommodate that.

Would you want to have three days in a

row? That's, I don't know about the parties, but that becomes challenging, particularly the older you get. So, I don't know if you'd want to do two in one week and one in another, and maybe we can wrap it up in two days, something like that. I know, if people are traveling here, that becomes less convenient. I know it's a balance.

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MS. CHIAVARA: I think we had -- I think the last place we had settled was on two days. And whether those are together or not, I think probably in the same week would make the most sense.

CHAIRMAN GOLDNER: Yes.

MS. CHIAVARA: And, if you'd like the parties to file something along the lines of what we filed a couple weeks ago for weeks of July 29th, or maybe not, because of Attorney Dexter, but the weeks of August 5th and August 12th, as far as our availability for that week, we'd be happy to file something?

CHAIRMAN GOLDNER: Perfect. Yes. I think, if -- I think, if we could do it

Tuesday/Thursday, pick a week, a Tuesday and

Thursday would be helpful for us. From a

1 Commissioner perspective, it's nice to have a day 2 to process the information, maybe the parties 3 appreciate that, too. I know, for the witnesses, 4 that's an extra day. But that would be helpful 5 for us to have a Tuesday and Thursday, and we 6 could wrap it up that way. 7 All right. Is there anything else that 8 we need to cover today? 9 [No verbal response.] 10 CHAIRMAN GOLDNER: All right. Seeing 11 none. Thank you for your participation. 12 1.3 We'll issue a prehearing order in due course. 14 the prehearing order, we will include the questions and the data that we're interested in 15 16 as we talked about before. And we are adjourned. 17 Thank you. 18 (Whereupon the prehearing conference 19 was adjourned at 10:54 a.m.) 20 21 2.2 23 24